# ATTACHMENT - REQUIRED STATE AGENCY FINDINGS

	FINDINGS C = Conforming CA = Conditional NC = Nonconforming NA = Not Applicable
Decision Date: Findings Date:	February 17, 2022 February 17, 2022
Project Analyst: Cosigner: Project ID #: Facility:	Celia C. Inman Gloria C. Hale F-12167-21 FMC Matthews
FID #: County: Applicant: Project:	080137 Mecklenburg Bio-Medical Applications of North Carolina, Inc. Add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations upon completion of this project
	and Project ID# F-12131-21 (relocate 5)

# **REVIEW CRITERIA FOR NEW INSTITUTIONAL HEALTH SERVICES**

N.C. Gen. Stat. §131E-183(a) The Agency shall review all applications utilizing the criteria outlined in this subsection and shall determine that an application is either consistent with or not in conflict with these criteria before a certificate of need for the proposed project shall be issued.

(1) The proposed project shall be consistent with applicable policies and need determinations in the State Medical Facilities Plan, the need determination of which constitutes a determinative limitation on the provision of any health service, health service facility, health service facility beds, dialysis stations, operating rooms, or home health offices that may be approved.

С

The applicant, Bio-Medical Applications of North Carolina, Inc. (BMA), proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

# Need Determination

Chapter 9 of the 2021 State Medical Facilities Plan (SMFP) provides a county need methodology and a facility need methodology for determining the need for new dialysis stations. According to Table 9B, page 135, the county need methodology shows there is not a county need determination for additional dialysis stations in Mecklenburg County.

However, the applicant is eligible to apply for additional dialysis stations in an existing facility pursuant to Condition 2 of the facility need methodology in the 2021 SMFP, if the utilization rate for the facility as reported in the 2021 SMFP is at least 75.00% or 3.0 patients per station per week, as stated in Condition 2.a. In Table 9A, page 126, the utilization rate reported for the facility is 114.29% or 4.57 patients per station per week, based on 96 in-center dialysis patients and 21 certified dialysis stations (96 patients / 21 stations = 4.57; 4.57 / 4 = 1.1429).

As shown in Table 9D, page 139, based on the facility need methodology for dialysis stations, the potential number of stations needed is up to 13 additional stations; thus, the applicant is eligible to apply to add up to 13 stations during the 2021 SMFP review cycle pursuant to Condition 2 of the facility need methodology.

The applicant proposes to add no more than five new stations to the facility pursuant to Condition 2 in the 2021 SMFP review cycle, which is consistent with the 2021 SMFP calculated facility need determination for up to 13 stations; therefore, the application is consistent with Condition 2 of the facility need determination for dialysis stations.

# **Policies**

There is one policy in the 2021 SMFP which is applicable to this review. *Policy GEN-3: Basic Principles*, on page 29 of the 2021 SMFP, states:

"A certificate of need applicant applying to develop or offer a new institutional health service for which there is a need determination in the North Carolina State Medical Facilities Plan shall demonstrate how the project will promote safety and quality in the delivery of health care services while promoting equitable access and maximizing healthcare value for resources expended. A certificate of need applicant shall document its plans for providing access to services for patients with limited financial resources and demonstrate the availability of capacity to provide these services. A certificate of need applicant shall also document how its projected volumes incorporate these concepts in meeting the need identified in the State Medical Facilities Plan as well as addressing the needs of all residents in the proposed service area."

# Promote Safety and Quality

The applicant describes how it believes the proposed project will promote safety and quality in Section B, page 21; Section N, page 72; Section O, pages 74-77; and referenced exhibits. The information provided by the applicant is reasonable and supports the determination that the applicant's proposal will promote safety and quality.

### Promote Equitable Access

The applicant describes how it believes the proposed project will promote equitable access in Section B, page 22; Section C, page 32; Section L, pages 65-69; Section N, page 72; and referenced exhibits. The information provided by the applicant is reasonable and supports the determination that the applicant's proposal will promote equitable access.

### Maximize Healthcare Value

The applicant describes how it believes the proposed project will maximize healthcare value in Section B, pages 22-23; Section N, page 72; and referenced exhibits. The information provided by the applicant is reasonable and supports the determination that the applicant's proposal will maximize healthcare value.

The applicant adequately demonstrates how its proposal incorporates the concepts of quality, equitable access and maximum value for resources expended in meeting the facility need as identified by the applicant. Therefore, the application is consistent with policy GEN-3.

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application
- Information publicly available during the review and used by the Agency

Based on that review, the Agency concludes that the application is conforming to this criterion based on the following:

- The applicant adequately demonstrates that the application is consistent with the facility need methodology as applied from the 2021 SMFP.
- The applicant adequately demonstrates how the facility's projected volumes incorporate the concepts of quality, equitable access and maximum value for resources expended in meeting the facility need.
- The applicant adequately demonstrates that the application is consistent with Policy GEN-3 based on how it describes the facility's policies and programs, which promote the concepts of quality, equitable access and maximum value for resources.
- (2) Repealed effective January 1, 1987.
- (3) The applicant shall identify the population to be served by the proposed project, and shall demonstrate the need that this population has for the services proposed, and the extent to which all residents of the area, and, in particular, low income persons, racial and ethnic minorities, women, handicapped persons, the elderly, and other underserved groups are likely to have access to the services proposed.

### С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

# Patient Origin

On page 113, the 2021 SMFP defines the service area for the county need methodology for dialysis stations as "the service area is the county in which the dialysis station is located. Each county comprises a service area except for two multicounty service areas: Cherokee, Clay, and Graham counties and Avery, Mitchell, and Yancey counties." FMC Matthews is located in Mecklenburg County. Thus, the service area for this application is Mecklenburg County. Facilities may serve residents of counties not included in their service area.

In Section C.2, page 25, the applicant provides the historical in-center (IC) patient origin for FMC Matthews, as summarized below. The facility does not serve home hemodialysis (HH) or peritoneal dialysis (PD) patients.

(1/1/2020-12/31/2020)				
County	Patients	% of Total		
Mecklenburg	63	74.1%		
Union	21	24.7%		
Other States	1	1.2%		
Total	85	100.0%		

Historical Datient Origin

Source: Section C.2, page 25

The following table summarizes the projected in-center patient origin at FMC Matthews in the second full fiscal year (FY) of operations, calendar year (CY) 2024, as provided on page 26 of the application.

CY2024				
County	Patients	% of Total		
Mecklenburg	71.2	75.0%		
Union	23.7	25.0%		
Total	94.9	100.0%		

# Second Full FY of Operation following Project Completion

Source: Section C.3, page 26

In Section C, pages 26-27, the applicant provides the assumptions and methodology used to project its patient origin and projected utilization. On page 26, the applicant states:

"BMA is proposing to add five dialysis stations to FMC Matthews for a total of 21 stations upon completion of this project and CON Project ID #F-12131-21, a proposal to relocate five stations to INS Victory Home. CON Project ID #F-12131-21 was conditionally approved on November 3, 2021."

The applicant's assumptions are reasonable and adequately supported based on the following:

- The applicant begins with the historical December 31, 2020 patient census.
- The applicant applies the Average Annual Change Rate (AACR) published in the 2021 SMFP, 3.1%, for predicting growth of the Mecklenburg County patients.
- The applicant applies the AACR published in the 2021 SMFP, 4.3%, for predicting growth of the Union County patients, which represent 25% of the facility's patients.
- The out-of-state patient will not be projected to continue to dialyze at the facility.
- The proposed new stations are projected to be certified as of December 31, 2022.
- Operating Year (OY) 1, the first full FY is CY2023. OY2 is CY2024.

# Analysis of Need

In Section C, pages 29-30, the applicant explains why it believes the population projected to utilize the proposed services needs the proposed services. On page 29, the applicant states:

"The need that this population has for the proposed services is a function of the individual patient need for dialysis care and treatment. This question specifically addresses the need that the population to be served has for the proposed project. The applicant has identified the population to be served as 92.0 in-center dialysis patients dialyzing with the facility as of the end of the first Operating Year of the project. This equates to a utilization rate of 109.6%, or 4.38 patients per station and exceeds the minimum required by the performance standard."

The information is reasonable and adequately supported based on the following:

- Page 139 of the 2021 SMFP shows a facility need determination for up to 13 stations at FMC Matthews.
- The applicant applies the respective 2021 SMFP AACRs to project growth in Mecklenburg County and Union County patient utilization.
- The applicant assumes the out-of-state patient will not continue to dialyze at the facility.
- The applicant's need analysis results in utilization which exceeds the minimum required by the performance standard.

# Projected Utilization

In Section Q Form C, page 80, the applicant provides the projected utilization, as summarized in the following table. The facility serves only IC dialysis patients.

Form C Utilization	Last Full FY CY2020	Interim FY CY2021	Interim FY CY2022	1st Full FY CY2023	2nd Full FY CY2024
In-Center Patients					
# of Patients at the Beginning of the Year	96	85	87	89	91
# of Patients at the End of the Year	85	87	89	92	95
Average # of IC Patients during the Year	91	86	88	91	93
# of Treatments / Patient / Year	148	148	148	148	148
Total # of Treatments per Application	13,342	12,699	13,016	13,420	13,733
[Total # of Treatments per Analyst Calculations]	[13,468]	[12,728]	[13,024]	[13,468]	[13,764]

# Form C Utilization as Provided by Applicant in Section Q

Based on the applicant's assumptions and methodology (average # patients during the year (# patients beginning of year + # patients end of year/2) x average # of treatments (148) = total # of treatments), the calculations for average # of patients during the year are actually based on fractions and not the rounded whole numbers that are presented in the table on page 80 of the application and above.

In Section C, pages 26-27 and Section Q, pages 84-85, the applicant provides the assumptions and methodology used to project in-center utilization, which are summarized below.

- The first full FY is CY2023, the period from January 1-December 31, 2023
- The second full FY is CY2024
- Projections begin with the facility census as of December 31, 2020
- The applicant grows the Mecklenburg and Union County patient census by 3.1% and 4.3%, the 5-year AACRs, as found in the 2021 SMFP, pages 135 and 136, respectively.
- The out-of-state patient is not assumed to continue to dialyze at the facility.
- The proposed new stations will be installed and certified as of December 31, 2022

The applicant provides a table in Section C, page 27, and in Section Q, page 82, illustrating the application of its assumptions and methodology, as summarized below. Project ID #F-12031-21 approved the relocation of five stations from FMC Matthews and the total number of stations at FMC Matthews upon completion of the project under review takes the relocation of those stations into account.

### **Projected FMC Matthews In-Center Patients**

Projected Five Watthey	vs m-center Patients		
	Mecklenburg	Union	
Begin with the Mecklenburg and Union County respective			
patient population as of December 31, 2020.	63	21	
Project the county patient population forward one year to			
December 31, 2021, using the appropriate Five-Year AACR	63 x 1.031 = 65.0	21 x 1.043 = 21.7	
as found in the 2021 SMFP.			
Project the county patient population forward one year to	65.0 x 1.031 = 67.0	21.7 x 1.043 = 22.3	
December 31, 2022, using the appropriate Five-Year AACRs.	05.0 X 1.051 - 07.0	21.7 X 1.045 - 22.5	
Sum the projected patients for Mecklenburg and Union			
Counties. This it the starting census for the project, as of	67.0 + 22.3 = 89.3		
December 31, 2022.			
Project the county patient population forward one year to	67 x 1.031 = 69.0	22.3 x 1.043 = 23.0	
December 31, 2023, using the appropriate Five-Year AACRs.	07 x 1:031 - 05:0	22.5 X 1.045 - 25.0	
Sum the projected patients for Mecklenburg and Union			
Counties. This is the ending census for Operating Year 1,	69.0 + 23.0 = 92.0		
CY2023.		1	
Project the county patient population forward one year to	69.0 x 1.031 = 71.2	23.0 x 1.043 = 23.7	
December 31, 2024, using the appropriate Five-Year AACRs.	05.0 x 1.051 - 71.2	23.0 × 1.0+3 - 23.7	
Sum the projected patients for Mecklenburg and Union	71.2 + 23.7 = 94.9		
Counties. This is the ending census for Operating Year 2,			
CY2024.			
Tatala waay watay wa duga ta way waliwa			

Totals may not sum due to rounding

As the table above shows, using conventional rounding, the applicant's methodology achieves a projection of 92 in-center patients by the end of the first full FY, OY1 (ending December 31, 2023), for a utilization rate of 4.38 patients per station per week or 109.5% (92 patients / 21 stations = 4.38 patients per station per week / 4 = 1.0952). The projected utilization of 4.38 patients per station per week for OY1 satisfies the 2.8 in-center patients per station threshold for the first year following completion of the project, as required by 10A NCAC 14C .2203(b).

Projected utilization is reasonable and adequately supported based on the following:

- The applicant bases the beginning in-center patient census on the ending census of the previous year, CY2020, the most recent historical patient census, as submitted to the DHSR HealthCare Planning Section.
- The new stations are expected to be certified as of December 31, 2022, which makes CY2023 the first full FY and CY2024 the second full FY.
- The applicant projects the growth of the Mecklenburg and Union County patient census using the Five-Year AACR of 3.1% and 4.3%, respectively, as reported in the 2021 SMFP.
- The projected utilization rate by the end of OY1 exceeds the minimum standard of 2.8 patients per station per week

### Access to Medically Underserved Groups

In Section C.6, page 32, the applicant discusses access to the facility's services, stating:

"Fresenius Medical Care operates more than 100 dialysis facilities across North Carolina. Each of our facilities has a patient population which includes low-income persons, racial and ethnic minorities, women, handicapped persons, elderly, or other traditionally underserved persons.

It is corporate policy to provide all services to all patients regardless of income, racial/ethnic origin, gender, physical or mental conditions, age, or health insurer.

Fresenius Medical Care and its related facilities in North Carolina have historically provided substantial care and services to all persons in need of dialysis services, regardless of income, racial or ethnic background, gender, handicap, age or any other grouping/category or basis for being an underserved person."

The applicant provides the estimated percentage for each medically underserved group to be served in the second year of operation on page 32, as summarized in the following table.

Medically Underserved Groups	Percentage of Total Patients
Low income persons	22.7%
Racial and ethnic minorities	58.7%
Women	33.3%
Persons with Disabilities	56.0%
Persons 65 and older	62.7%
Medicare beneficiaries	77.3%
Medicaid recipients	21.3%

The applicant adequately describes the extent to which all residents of the service area, including underserved groups, are likely to have access to the proposed services based on the following:

- The Fresenius corporate policy commits to provide services to all patients referred for ESRD services.
- Fresenius' facilities have historically provided care to all in need of ESRD services, including underserved persons.

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application
- Information publicly available during the review and used by the Agency

Based on that review, the Agency concludes that the application is conforming to this criterion for the following reasons:

- The applicant adequately identifies the population to be served
- The applicant adequately explains why the population to be served needs the services proposed in this application
- Projected utilization is reasonable and adequately supported
- The applicant describes the extent to which all residents, including underserved groups, are likely to have access to the proposed services and adequately supports its assumptions
- (3a) In the case of a reduction or elimination of a service, including the relocation of a facility or a service, the applicant shall demonstrate that the needs of the population presently served will be met adequately by the proposed relocation or by alternative arrangements, and the effect of the reduction, elimination or relocation of the service on the ability of low income persons, racial and ethnic minorities, women, handicapped persons, and other underserved groups and the elderly to obtain needed health care.

# NA

The applicant does not propose to reduce a service, eliminate a service or relocate a facility or service. Therefore, Criterion (3a) is not applicable to this review.

(4) Where alternative methods of meeting the needs for the proposed project exist, the applicant shall demonstrate that the least costly or most effective alternative has been proposed.

# CA

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

In Section E, page 40, the applicant describes the alternatives it considered and explains why each alternative is either more costly or less effective than the alternative proposed in this application to meet the need. The alternatives considered were:

- Maintain the status quo the applicant states that failure to apply for additional stations fails to recognize the growing patient population of the area; thus, this alternative is not the most effective.
- Add more than five stations the applicant states that this alternative would not be cost effective because the facility cannot accommodate more stations without a costly physical plant expansion; thus, this is not the most effective alternative.
- Add fewer than five stations the applicant states that this alternative would also fail to recognize the growing patient population at the facility and would result in patients being denied dialysis at FMC Matthews due to lack of capacity; thus, this is not the most effective alternative.

Based on the explanations above, the applicant determined that its project as proposed is the most effective alternative.

The applicant adequately demonstrates that the alternative proposed in this application is the most effective alternative to meet the need based on the following:

- The application is conforming or conditionally conforming to all statutory and regulatory review criteria
- The applicant provides credible information to explain why it believes the proposed project is the most effective alternative

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application
- Information which was publicly available during the review and used by the Agency

Based on that review, the Agency concludes that the application is conforming to this criterion for the reasons stated above. Therefore, the application is approved subject to the following conditions:

- 1. Bio-Medical Applications of North Carolina, Inc. (hereinafter certificate holder) shall materially comply with all representations made in the certificate of need application.
- 2. Pursuant to Condition 2 of the facility need determination in the 2021 SMFP, the certificate holder shall develop no more than five additional in-center dialysis stations for a total of no more 21 stations at FMC Matthews upon completion of this project and Project ID # F-12131-21 (relocate 5).
- 3. **Progress Reports:** 
  - a. Pursuant to G.S. 131E-189(a), the certificate holder shall submit periodic reports on the progress being made to develop the project consistent with the timetable and representations made in the application on the Progress Report form provided by the Healthcare Planning and Certificate of Need Section. The form is available online at: <u>https://info.ncdhhs.gov/dhsr/coneed/progressreport.html</u>.
  - b. The certificate holder shall complete all sections of the Progress Report form.
  - c. The certificate holder shall describe in detail all steps taken to develop the project since the last progress report and should include documentation to substantiate each step taken as available.

- d. Progress reports shall be due on the first day of every fourth month. The first progress report shall be due on November 1, 2022. The second progress report shall be due on March 1, 2023 and so forth.
- 4. The certificate holder shall acknowledge acceptance of and agree to comply with all conditions stated herein to the Agency in writing prior to issuance of the certificate of need.
- (5) Financial and operational projections for the project shall demonstrate the availability of funds for capital and operating needs as well as the immediate and long-term financial feasibility of the proposal, based upon reasonable projections of the costs of and charges for providing health services by the person proposing the service.

С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

# **Capital and Working Capital Costs**

In Section F.1, page 41, the applicant states that the project will require no total capital cost.

In Sections F.3, page 43, the applicant states there will be no start-up or initial operating expenses associated with the proposed project since this is an existing facility that is already operational.

# **Financial Feasibility**

The applicant provides pro forma financial statements for the first two full operating years following completion of the project. In Form F.2, page 86, the applicant projects that revenues will exceed operating expenses in the first two operating years of the project, as summarized in the table below.

The Matthews Projected Revenue and Operating Expenses								
	Interim Full FY		In	terim Full FY	1	L <sup>st</sup> Full FY	2	<sup>nd</sup> Full FY
		CY2021		CY2022		CY2023		CY2024
Total In-Center Treatments		12,699		13,016		13,420		13,733
Total Gross Revenues (Charges)	\$	79,887,497	\$	81,884,043	\$	84,422,449	\$	86,395,257
Total Net Revenue	\$	4,371,643	\$	4,480,899	\$	4,619,807	\$	4,727,764
Avg Net Revenue per Treatment	\$	344	\$	344	\$	344	\$	344
Total Operating Expenses (Costs)	\$	3,155,982	\$	3,213,475	\$	3,279,785	\$	3,337,900
Avg Op. Expense per Treatment	\$	249	\$	247	\$	244	\$	243
Net Income	\$	1,215,661	\$	1,267,424	\$	1,340,022	\$	1,389,864

FMC Matthews Projected Revenue and Operating Expenses

The assumptions used by the applicant in preparation of the pro forma financial statements are provided in Section Q of the application. The applicant adequately demonstrates that the financial feasibility of the proposal is reasonable and adequately supported based on the following:

- Gross revenue per treatment is \$6,291
- Contractual adjustments are calculated by payor class for each year
- Salaries are projected to increase at 2% annually
- Projected utilization is based on reasonable and adequately supported assumptions. See the discussion regarding projected utilization in Criterion (3) which is incorporated herein by reference

# **Conclusion**

The Agency reviewed the:

- application, and
- exhibits to the application.

Based on that review, the Agency concludes that the application is conforming to this criterion for because the applicant adequately demonstrates the availability of sufficient funds for the operating needs of the proposal and that the financial feasibility of the proposal is based upon reasonable projections of costs and charges

(6) The applicant shall demonstrate that the proposed project will not result in unnecessary duplication of existing or approved health service capabilities or facilities.

# С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

Page 113 of the 2021 SMFP defines the service area for the county need methodology for dialysis stations as "the service area is the county in which the dialysis station is located. Each county comprises a service area except for two multicounty service areas: Cherokee, Clay, and Graham counties and Avery, Mitchell, and Yancey counties." The facility in this application is in Mecklenburg County. Thus, the service area for this application is Mecklenburg County. Facilities may serve residents of counties not included in their service area.

Section G.1 of the application requires the use of Table 9A in the Proposed SMFP for the following year for applications with submission deadlines July to December. This application had a submission deadline of November 15, 2021; thus, Table 9A in the Proposed 2022 SMFP (signed by the Governor after the submission of the application under review) applies for this Section. Information on the Mecklenburg County dialysis facilities, from Table 9A of the 2022 SMFP, is summarized below:

				ecember 31, 2		# Additional
		# Certified	#IC		Patients	Approved
Dialysis Facility	Owner	Stations*		Utilization***	/Station	Stations <sup>^</sup>
BMA Beatties Ford	Fresenius	43	109	63.37%	2.5349	0
BMA Nations Ford	Fresenius	28	87	77.68%	3.1071	0
BMA of East Charlotte (Proposed)	Fresenius	0	0	0.00%	0	32
BMA of East Charlotte	Fresenius	26	83	79.81%	3.1923	-26
BMA West Charlotte (Proposed)	Fresenius	0	0	0.00%	0	29
BMA West Charlotte	Fresenius	29	85	73.28%	2.9310	-29
Brookshire Dialysis	DaVita	11	16	36.36%	1.4545	0
Charlotte Dialysis	DaVita	33	97	73.48%	2.9394	-10
Charlotte East Dialysis	DaVita	34	113	83.09%	3.3235	0
DSI Charlotte Latrobe Dialysis	DSI	24	77	80.21%	3.2083	0
DSI Glenwater Dialysis	DSI	42	116	69.05%	2.7619	0
FMC Charlotte (Proposed)	Fresenius	0	0	0.00%	0	0
FMC Charlotte	Fresenius	48	155	80.73%	3.2292	0
FMC Matthews	Fresenius	21	85	101.19%	4.0476	0
FMC of North Charlotte	Fresenius	40	138	86.25%	3.4500	0
FKC Mallard Creek	Fresenius	0	0	0.00%	0	12
FKC Regal Oaks	Fresenius	17	59	86.76%	3.4706	0
FKC Southeast Charlotte	Fresenius	10	17	42.50%	1.7000	0
FMC Aldersgate	Fresenius	16	48	75.00%	3.0000	0
FMC Southwest Charlotte	Fresenius	21	66	78.57%	3.1429	5
Huntersville Dialysis	DaVita	21	66	78.57%	3.1429	6
INS Charlotte (to be replaced w/ INS						
Victory Home)	Fresenius	2				0
INS Victory Home	Fresenius	0	0	0.00%		0
INS Huntersville (to be replaced w/						
INS Freedom Dialysis)	Fresenius	3				-3
Mint Hill Dialysis	DaVita	21	54	64.29%	2.5714	0
Mountain Island Lake Dialysis						
(Proposed)	DaVita	0	0	0.00%	0	0
North Charlotte Dialysis Center	DaVita	33	97	73.48%	2.9394	-10
South Charlotte Dialysis (Proposed)	DaVita	0	0	0.00%	0	27
South Charlotte Dialysis	DaVita	27	75	69.44%	2.7778	-23
Sugar Creek Dialysis	DaVita	11	38	86.36%	3.4545	10
Total		561	1,681	74.91%	2.9964	

# Mecklenburg County Dialysis Facilities Certified Stations and Utilization as of December 31, 2020

Source: Table 9A, Chapter 9, 2022 SMFP; Dialysis Patient Origin Reports

\* From Column K in Table 9A.

\*\* From Column L in Table 9A.

\*\*\* From Column M in Table 9A.

• Sum of Column G Cons Issued/Not Certified and Column H Decision Rendered (Conditional Approval) in Table 9A.

Agency data shows that of the 21 operational Mecklenburg County dialysis facilities, 11 are owned and operated by Fresenius, eight by DaVita and two by Dialysis Care of North Carolina, Inc. The final column in the above table shows the number of approved, but not yet certified stations at each facility in Mecklenburg County, as of December 31, 2020.

In Section G, pages 48-49, the applicant explains why it believes its proposal would not result in the unnecessary duplication of existing or approved dialysis services in Mecklenburg County. The applicant states that this application is based upon facility performance and demonstrated need at FMC Matthews and is not specific to Mecklenburg County as a whole. The overall utilization for facilities in Mecklenburg County was approximately 75%.

The applicant adequately demonstrates that the proposal would not result in an unnecessary duplication of existing or approved services in the service area based on the following:

- The applicant adequately demonstrates that FMC Matthews needs additional stations to serve its existing and projected patient population.
- The applicant adequately demonstrates that the proposed additional stations are needed in addition to the existing and approved stations in Mecklenburg County.

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application
- Information which was publicly available during the review and used by the Agency

Based on that review, the Agency concludes that the application is conforming to this criterion based on the reasons stated above.

(7) The applicant shall show evidence of the availability of resources, including health manpower and management personnel, for the provision of the services proposed to be provided.

# С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

In Section Q Form H, page 94, the applicant provides current and projected full-time equivalent (FTE) positions for the FMC Matthews facility, as summarized in the following table:

Position	Current FTE Positions	FTE Positions CY2023	FTE POSITIONS CY2024
Administrator	1.00	1.00	1.00
RN	4.00	4.00	4.00
Patient Care Technician (PCT)	7.00	7.00	7.00
Dietician	1.00	1.00	1.00
Social Worker	1.00	1.00	1.00
Maintenance	0.50	0.50	0.50
Administration/Business Office	1.00	1.00	1.00
FMC Director Operations	0.15	0.15	0.15
FMC Chief Technician	0.15	0.15	0.15
FMC In-Service	0.15	0.15	0.15
Total	15.95	15.95	15.95

Source: Section Q Form H, page 94

The assumptions and methodology used to project staffing are provided in Section Q. Adequate operating expenses for the health manpower and management positions proposed by the applicant are budgeted in Form F.4. In Section H, pages 50-51, the applicant describes the methods used to recruit or fill new positions and its existing training and continuing education programs.

The applicant adequately demonstrates the availability of sufficient health manpower and management personnel to provide the proposed services based on the following:

- The facility is an existing facility and the applicant bases its staffing on its historical experience providing dialysis services at the facility
- The applicant has existing policies in regard to recruitment, training and continuing education

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application

Based on that review, the Agency concludes that the application is conforming to this criterion for the reasons stated above.

(8) The applicant shall demonstrate that the provider of the proposed services will make available, or otherwise make arrangements for, the provision of the necessary ancillary and support services. The applicant shall also demonstrate that the proposed service will be coordinated with the existing health care system.

### С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

### **Ancillary and Support Services**

In the table in Section I, page 52, the applicant identifies each ancillary and support service listed in the application as necessary for the proposed services. On pages 52-57, the applicant explains how each ancillary and support service is made available.

The applicant adequately demonstrates that the necessary ancillary and support services will be made available based on the services the applicant currently provides at FMC Matthews.

# **Coordination**

In Section I, page 57, the applicant describes its existing relationships with other local health care and social service providers.

The applicant adequately demonstrates that the proposed services will be coordinated with the existing health care system based on the following:

- The applicant discusses its existing relationships with local health care and social service providers
- The applicant has agreements in place coordinating lab services, hospital services, and transplant services

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application

Based on that review, the Agency concludes that the application is conforming to this criterion.

(9) An applicant proposing to provide a substantial portion of the project's services to individuals not residing in the health service area in which the project is located, or in adjacent health service areas, shall document the special needs and circumstances that warrant service to these individuals.

### NA

The applicant does not project to provide the proposed services to a substantial number of persons residing in Health Service Areas (HSAs) that are not adjacent to the HSA in which the services will be offered. Furthermore, the applicant does not project to provide the proposed services to a substantial number of persons residing in other states that are not adjacent to the North Carolina county in which the services will be offered. Therefore, Criterion (9) is not applicable to this review.

- (10) When applicable, the applicant shall show that the special needs of health maintenance organizations will be fulfilled by the project. Specifically, the applicant shall show that the project accommodates: (a) The needs of enrolled members and reasonably anticipated new members of the HMO for the health service to be provided by the organization; and (b) The availability of new health services from non-HMO providers or other HMOs in a reasonable and cost-effective manner which is consistent with the basic method of operation of the HMO. In assessing the availability of these health services from these providers, the applicant shall consider only whether the services from these providers:
  - (i) would be available under a contract of at least 5 years duration;
  - (ii) would be available and conveniently accessible through physicians and other health professionals associated with the HMO;
  - (iii) would cost no more than if the services were provided by the HMO; and
  - (iv) would be available in a manner which is administratively feasible to the HMO.

### NA

The applicant is not an HMO. Therefore, Criterion (10) is not applicable to this review.

- (11) Repealed effective January 1, 1987.
- (12) Applications involving construction shall demonstrate that the cost, design, and means of construction proposed represent the most reasonable alternative, and that the construction project will not unduly increase the costs of providing health services by the person proposing the construction project or the costs and charges to the public of providing health services by other persons, and that applicable energy saving features have been incorporated into the construction plans.

### NA

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5). The stations will backfill spaces where stations have been approved for relocation and the applicant does not propose any construction or renovation.

(13) The applicant shall demonstrate the contribution of the proposed service in meeting the healthrelated needs of the elderly and of members of medically underserved groups, such as

medically indigent or low income persons, Medicaid and Medicare recipients, racial and ethnic minorities, women, and handicapped persons, which have traditionally experienced difficulties in obtaining equal access to the proposed services, particularly those needs identified in the State Health Plan as deserving of priority. For the purpose of determining the extent to which the proposed service will be accessible, the applicant shall show:

(a) The extent to which medically underserved populations currently use the applicant's existing services in comparison to the percentage of the population in the applicant's service area which is medically underserved;

# С

In Section L, page 65, the applicant provides the historical payor mix for in-center dialysis during CY2020 for FMC Matthews, as summarized in the table below.

	In-center Dialysis		
Primary Payor Source at Admission	# of Patients	% of Total	
Self-Pay	3.9	4.6%	
Insurance *	10.0	11.8%	
Medicare *	68.4	80.5%	
Medicaid *	1.1	1.3%	
Other (Misc. including VA)	1.6	1.8%	
Total	85.0	100.0%	

\*Including any managed care plans

In Section L, page 66, the applicant provides the following comparison.

FMC MATTHEWS	Percentage of Total Patients Served by the Facility	Percentage of the Population of the Service Area
Female	33.6%	51.9%
Male	66.7%	48.1%
Unknown		
64 and Younger	37.3%	88.5%
65 and Older	62.7%	11.5%
American Indian	0.0%	0.8%
Asian	9.3%	6.3%
Black or African-American	36.0%	33.0%
Native Hawaiian or Pacific Islander	0.0%	0.1%
White or Caucasian	41.3%	46.1%
Other Race	13.3%	13.7%
Declined / Unavailable	0.0%	

The Agency reviewed the:

- Application
- Exhibits to the application
- Information which was publicly available during the review and used by the Agency

Based on that review, the Agency concludes that the applicant adequately documents the extent to which medically underserved populations currently use the applicant's existing services in comparison to the percentage of the population in the applicant's service area which is medically underserved. Therefore, the application is conforming to this criterion.

(b) Its past performance in meeting its obligation, if any, under any applicable regulations requiring provision of uncompensated care, community service, or access by minorities and ... persons [with disabilities] to programs receiving federal assistance, including the existence of any civil rights access complaints against the applicant;

### С

Regarding any obligation to provide uncompensated care, community service or access by minorities and persons with disabilities, in Section L, page 66, the applicant states that FMC Matthews is not obligated under any applicable federal regulations to provide uncompensated care, community service, or access by minorities and persons with disabilities.

In Section L, page 66, the applicant states that during the 18 months immediately preceding the application deadline, no patient civil rights access complaints have been filed against the facility identified in Section A, Question 4.

The Agency reviewed the:

- Application
- Exhibits to the application

Based on that review, the Agency concludes that the application is conforming to this criterion.

(c) That the elderly and the medically underserved groups identified in this subdivision will be served by the applicant's proposed services and the extent to which each of these groups is expected to utilize the proposed services; and

С

In Section L.3, page 67, the applicant projects the payor mix for the proposed services during the second full fiscal year of operation following completion of the project, as summarized in the table below.

CY2024					
County	IC Pa	IC Patients			
County	Patients	% of Total			
Self-Pay	4.3	4.6%			
Insurance *	11.2	11.8%			
Medicare *	76.4	80.5%			
Medicaid *	1.3	1.3%			
Other (Misc., including VA)	1.7	1.8%			
Total	94.9	100.0%			

# FMC Matthews Projected Payor Mix Second Full FY of Operation following Project Completion

\*Including any managed care plans

Totals may not sum due to rounding

As shown in the table above, during the second full fiscal year of operation, the applicant projects that 4.6% of FMC Matthews's dialysis services will be provided to self-pay patients, 80.5% to Medicare recipients and 1.3% to Medicaid recipients.

On page 67, the applicant provides the assumptions and methodology used to project payor mix during the second full fiscal year of operation following completion of the project. The projected payor mix is reasonable and adequately supported based on the following:

- The applicant bases payor mix upon treatment volumes rather than patients
- The applicant bases future payor mix percentages on recent facility performance

The Agency reviewed the:

- Application
- Exhibits to the application

Based on that review, the Agency concludes that the application is conforming to this criterion based on the reasons stated above.

(d) That the applicant offers a range of means by which a person will have access to its services. Examples of a range of means are outpatient services, admission by house staff, and admission by personal physicians.

С

In Section L, pages 68-69, the applicant adequately describes the range of means by which patients will have access to the proposed services.

The Agency reviewed the:

• Application

• Exhibits to the application

Based on that review, the Agency concludes that the application is conforming to this criterion.

(14) The applicant shall demonstrate that the proposed health services accommodate the clinical needs of health professional training programs in the area, as applicable.

С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

In Section M, page 70, the applicant describes the extent to which health professional training programs in the area have access to the facility for training purposes and provides supporting documentation in Exhibit M. The applicant adequately demonstrates that health professional training programs in the area will have access to the facility for training purposes based on the following:

- The applicant currently provides applicable health professional training programs in the area with access to the facility
- The applicant provides documentation of its willingness to provide applicable health professional training programs in the area with access to the facility

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application

Based on that review, the Agency concludes that the applicant adequately demonstrates that the proposed services will accommodate the clinical needs of area health professional training programs, and therefore, the application is conforming to this criterion.

- (15) Repealed effective July 1, 1987.
- (16) Repealed effective July 1, 1987.
- (17) Repealed effective July 1, 1987.
- (18) Repealed effective July 1, 1987.
- (18a) The applicant shall demonstrate the expected effects of the proposed services on competition in the proposed service area, including how any enhanced competition will have a positive impact upon the cost effectiveness, quality, and access to the services proposed; and in the case of applications for services where competition between providers will not have a favorable impact on cost-effectiveness, quality, and access to the services proposed, the applicant shall

demonstrate that its application is for a service on which competition will not have a favorable impact.

С

The applicant proposes to add no more than five dialysis stations pursuant to Condition 2 of the facility need methodology for a total of no more than 21 stations at FMC Matthews upon completion of this project and Project ID# F-12131-21 (relocate 5).

Page 113 of the 2021 SMFP defines the service area for the county need methodology for dialysis stations as "the service area is the county in which the dialysis station is located. Each county comprises a service area except for two multicounty service areas: Cherokee, Clay, and Graham counties and Avery, Mitchell, and Yancey counties." The facility in this application is in Mecklenburg County. Thus, the service area for this application is Mecklenburg County. Facilities may serve residents of counties not included in their service area.

Information on the Mecklenburg County dialysis facilities, from Table 9A of the 2022 SMFP, is summarized below:

						# Additional
		# Certified	#IC		Patients	Approved
Dialysis Facility	Owner	Stations*	Patients**	Utilization***	/Station	Stations <sup>^</sup>
BMA Beatties Ford	Fresenius	43	109	63.37%	2.5349	0
BMA Nations Ford	Fresenius	28	87	77.68%	3.1071	0
BMA of East Charlotte (Proposed)	Fresenius	0	0	0.00%	0	32
BMA of East Charlotte	Fresenius	26	83	79.81%	3.1923	-26
BMA West Charlotte (Proposed)	Fresenius	0	0	0.00%	0	29
BMA West Charlotte	Fresenius	29	85	73.28%	2.9310	-29
Brookshire Dialysis	DaVita	11	16	36.36%	1.4545	0
Charlotte Dialysis	DaVita	33	97	73.48%	2.9394	-10
Charlotte East Dialysis	DaVita	34	113	83.09%	3.3235	0
DSI Charlotte Latrobe Dialysis	DSI	24	77	80.21%	3.2083	0
DSI Glenwater Dialysis	DSI	42	116	69.05%	2.7619	0
FMC Charlotte (Proposed)	Fresenius	0	0	0.00%	0	0
FMC Charlotte	Fresenius	48	155	80.73%	3.2292	0
FMC Matthews	Fresenius	21	85	101.19%	4.0476	0
FMC of North Charlotte	Fresenius	40	138	86.25%	3.4500	0
FKC Mallard Creek	Fresenius	0	0	0.00%	0	12
FKC Regal Oaks	Fresenius	17	59	86.76%	3.4706	0
FKC Southeast Charlotte	Fresenius	10	17	42.50%	1.7000	0
FMC Aldersgate	Fresenius	16	48	75.00%	3.0000	0
FMC Southwest Charlotte	Fresenius	21	66	78.57%	3.1429	5
Huntersville Dialysis	DaVita	21	66	78.57%	3.1429	6
INS Charlotte (to be replaced w/ INS						
Victory Home)	Fresenius	2				0
INS Victory Home	Fresenius	0	0	0.00%		0
INS Huntersville (to be replaced w/						
INS Freedom Dialysis)	Fresenius	3				-3
Mint Hill Dialysis	DaVita	21	54	64.29%	2.5714	0
Mountain Island Lake Dialysis						
(Proposed)	DaVita	0	0	0.00%	0	0
North Charlotte Dialysis Center	DaVita	33	97	73.48%	2.9394	-10
South Charlotte Dialysis (Proposed)	DaVita	0	0	0.00%	0	27
South Charlotte Dialysis	DaVita	27	75	69.44%	2.7778	-23
Sugar Creek Dialysis	DaVita	11	38	86.36%	3.4545	10
Total		561	1,681	74.91%	2.9964	

# Mecklenburg County Dialysis Facilities Certified Stations and Utilization as of December 31, 2020

Source: Table 9A, Chapter 9, 2022 SMFP; Dialysis Patient Origin Reports

\* From Column K in Table 9A.

\*\* From Column L in Table 9A.

\*\*\* From Column M in Table 9A.

• Sum of Column G Cons Issued/Not Certified and Column H Decision Rendered (Conditional Approval) in Table 9A.

Agency data shows that of the 21 operational Mecklenburg County dialysis facilities, 11 are owned and operated by Fresenius, eight by DaVita and two by Dialysis Care of North Carolina, Inc. The final column in the above table shows the number of approved, but not yet certified stations at each facility in Mecklenburg County, as of December 31, 2020.

Regarding the expected effects of the proposal on competition in the service area, in Section N, page 71, the applicant states:

"The applicant does not expect this proposal to have any effect on the competitive climate in Mecklenburg County. The applicant does not project to serve dialysis patients currently being served by another provider. The projected patient population for the facility begins with the current patient population, projected patient transfers, and growth of that population consistent with the Mecklenburg County Five Year Average Annual Change Rate published in the 2021 SMFP."

Regarding the impact of the proposal on cost effectiveness, in Section N, pages 71-72, the applicant states:

*"Fresenius Medical Care related facilities are compelled to operate at maximum dollar efficiency as a result of fixed reimbursement rates from Medicare and Medicaid."* 

. . .

*Fresenius Medical Care related facilities have done an exceptional job of containing operating costs while continuing to provide outstanding care and treatment to patients.* 

. . .

Approval of this application will allow the facility to serve patients of the area in a convenient setting. As a result, these patients will have a shorter commute to and from dialysis treatment. This is an immediate and significantly positive impact to the patients of the area."

See also Sections B, F, and Q of the application and any exhibits.

Regarding the impact of the proposal on quality, in Section N, page 72, the applicant states:

"Quality of care is always in the forefront at Fresenius Medical Care related facilities. Quality of care is not negotiable. Fresenius Medical Care, parent organization for this facility, expects every facility to provide high quality care to every patient at every treatment. Our organizational mission statement captures this sentiment very well:

'We deliver superior care that improves the that quality of life of every patient, every day, setting the standard by which others in the healthcare industry are judged.' [emphasis in original]"

See also Sections B and O of the application and any exhibits.

Regarding the impact of the proposal on access by medically underserved groups, in Section N, page 72, the applicant states:

"It is corporate policy to provide all services to all patients regardless of income, racial/ethnic origin, gender, physical or mental conditions, age, or any other factor that would classify a patient as underserved.

Fresenius related facilities in North Carolina have historically provided substantial care and services to all persons in need of dialysis services, regardless of income, racial or ethnic background, gender, handicap, age or any other grouping/category or basis for being an underserved person. Low income and medically underinsured persons will continue to have access to all services provided by Fresenius related facilities."

See also Sections B, C and L of the application and any exhibits.

The applicant adequately describes the expected effects of the proposed services on competition in the service area and adequately demonstrates the proposal would have a positive impact on cost-effectiveness, quality, and access because the applicant demonstrates that:

- 1) The proposal is cost effective because the applicant adequately demonstrated: a) the need the population to be served has for the proposal; b) that the proposal would not result in an unnecessary duplication of existing and approved health services; and c) that projected revenues and operating costs are reasonable.
- 2) Quality care would be provided based on the applicant's representations about how it will ensure the quality of the proposed services and the applicant's record of providing quality care in the past.
- 3) Medically underserved groups will have access to the proposed services based on the applicant's representations about access by medically underserved groups and the projected payor mix.

# **Conclusion**

The Agency reviewed the:

- Application
- Exhibits to the application
- Information which was publicly available during the review and used by the Agency

Based on that review, the Agency concludes that the application is conforming to this criterion based on the reasons stated above.

- (19) Repealed effective January 1, 1987.
- (20) An applicant already involved in the provision of health services shall provide evidence that quality care has been provided in the past.

С

In Section Q Form O, the applicant identifies the kidney disease treatment centers located in North Carolina owned, operated, or managed by the applicant or a related entity. The applicant

identifies over 120 dialysis facilities owned, operated, or managed by a Fresenius Medical Care related entity and located in North Carolina.

In Section O, page 77, the applicant states that, during the 18 months immediately preceding the submittal of the application, no Fresenius related facility has been found to have had an incident related to quality of care that resulted in a finding of *"Immediate Jeopardy"*. After reviewing and considering information provided by the applicant and publicly available data and considering the quality of care provided at all Fresenius facilities, the applicant provides sufficient evidence that quality care has been provided in the past. Therefore, the application is conforming to this criterion.

- (21) Repealed effective January 1, 1987.
- (b) The Department is authorized to adopt rules for the review of particular types of applications that will be used in addition to those criteria outlined in subsection (a) of this section and may vary according to the purpose for which a particular review is being conducted or the type of health service reviewed. No such rule adopted by the Department shall require an academic medical center teaching hospital, as defined by the State Medical Facilities Plan, to demonstrate that any facility or service at another hospital is being appropriately utilized in order for that academic medical center teaching hospital to be approved for the issuance of a certificate of need to develop any similar facility or service.

# С

The application is conforming with all applicable Criteria and Standards for End Stage Renal Disease Services promulgated in 10A NCAC 14C .2200. The specific criteria are discussed below.

# 10 NCAC 14C .2203 PERFORMANCE STANDARDS

- (a) An applicant proposing to establish a new kidney disease treatment center or dialysis facility shall document the need for at least 10 dialysis stations based on utilization of 2.8 in-center patients per station per week as of the end of the first 12 months of operation following certification of the facility. An applicant may document the need for less than 10 stations if the application is submitted in response to an adjusted need determination in the State Medical Facilities Plan for less than 10 stations.
- -NA- FMC Matthews is an existing facility. Therefore, this Rule is not applicable to this review.
- (b) An applicant proposing to increase the number of dialysis stations in:
  - (1) an existing dialysis facility; or
  - (2) a dialysis facility that is not operational as of the date the certificate of need application is submitted but has been issued a certificate of need;

shall document the need for the total number of dialysis stations in the facility based on 2.8 in-center patients per station per week as of the end of the first 12 months of operation following certification of the additional stations.

- -C- In Section C, pages 26-27, and on Section Q Form C Utilization, the applicant projects that FMC Matthews will serve 92 in-center patients on 21 stations, a utilization rate of 4.38 (92 / 21 = 4.3810) patients per station per week, as of the end of the first operating year following project completion, exceeding the 2.8 patients per station per week requirement. The discussion regarding projected utilization found in Criterion (3) is incorporated herein by reference.
- *(c) An applicant shall provide all assumptions, including the methodology by which patient utilization is projected.*
- -C- In Section C, pages 26-27, and in Section Q Form C Utilization subsection, pages 81-82, the applicant provides the assumptions and methodology it uses to project utilization of the facility. The discussion regarding projected utilization found in Criterion (3) is incorporated herein by reference.